

The role of risk-sharing instruments in the EU's policy on SMEs

Kęstutis Juras

Financing of competitiveness, innovation and employment policies

European Commission

<u>DG Economic and</u> Financial Affairs

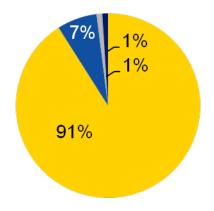
London, 31 May 2016



EU SMEs (Final Beneficiaries)

- 28 million SMEs in the EU:
 - account for more than 99% of all companies
 - employ 66.5% of all privatesector workforce
- Very flexible
- Stable employer, source of organic growth and innovation

Share of total number of EU companies



- Micro-enterprises 1 to 9 employees
- Small firms 10 to 49 employees
- Medium-sized firms, 50 to 250 employees
- Large enterprises

Source: Eurostat, Commission Communication on Modern SME policy for Growth and Employment



Why SMEs?

- Supply of credit to SMEs remains constrained as banks deleverage, accumulate capital and repair balance sheets.
- Continuing market gaps and deficiencies in debt and equity markets for financing of enterprises, and especially SMEs
 - 75% of SMEs dependent on external financing, mostly debt
 - □ 'access to finance' the second most pressing problem for European SMEs, right after getting customers

BUT

EU budget (and national budgets) unlikely to increase

THEREFORE

■ A strong case for Financial Instruments

Data: EC ex-ante assessment of the EU SME Initiative, Access to Finance Surveys, EU 2020 Strategy



Financial Support to SMEs

- **Grants** (for research, innovation, climate change, etc.)
- Financial instruments
 - **Guarantees** to financial intermediaries that provide lending to e.g. infrastructure projects, SMEs, persons at risk of social exclusion
 - **Equity/risk capital**, e.g. venture capital to SMEs with high growth potential or risk capital to infrastructure projects
 - Other risk-sharing arrangements with financial intermediaries in order to increase the leverage capacity of the EU funds
 - or a combination of the above with other forms of EU financial assistance in single instruments (e.g. grants)



EU Financial Instruments: Why?

- 3 types of benefits
 - Policy impact effective way of delivering on policy objectives, financial intermediaries pursue EU policies
 - ☐ Only economically viable projects are supported
 - Market distortion connected with grants is much higher than with FIs, where market distortion is limited to the necessary minimum
 - Multiplier effect multiplication of scarce budgetary resources by attracting private resources to financing public policy objectives
 - Institutional know-how EU can use the resources and expertise of financial intermediaries



Debt instruments

- Guarantees to financial intermediaries that provide lending to e.g. infrastructure projects, SMEs, persons at risk of social exclusion
 - Securitisation support (guarantees) to financial intermediaries against a commitment to provide additional lending e.g. to SMEs
- Other risk-sharing arrangements with financial intermediaries in order to increase the leverage capacity of the EU funds



1998-2013: EU Financial Instruments for SMEs

Debt Financing

■ SME Guarantee Facility

2007-2013: So far approx. EUR 536m of EU budget generated **EUR 20.7bn of lending to 381,000 SMEs**, volumes are still increasing.

- 2 Securitisation deals. EUR 2,6m of EU budget expected to generate 15,5 times of lending to SMEs
- □ Risk-Sharing Finance Facility (RSFF)

2007-2013: Dedicated guarantee for SMEs, supporting lending of 2.8bn to research and innovation intensive SMEs and small mid-caps.

Equity

■ Investments in venture capital funds

2007-2013: So far, EUR 557m of EU resources generated **EUR 3.1bn of total investment volume** available, amounts growing fast. 530 highly innovative SMEs covered so far.



Current Instruments

- Regional and Cohesion policies (ESI Funds)
- EU-level instruments
- Joint instruments (SME Initiative)
- Investment Plan for Europe (EFSI)



The SME Initiative

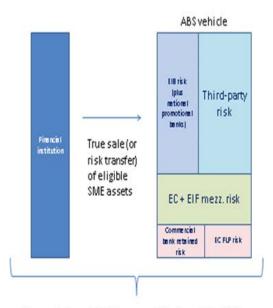
- Build on the proposals for COSME and Horizon 2020 and their ex-ante assessments, to pool resources with the European Structural Investment Funds.
- Use of EIB/EIF/National capacity
- Two products: uncapped guarantees and securitisation.



SME Initiative Securitisation Instrument

- Combines ERDF-EAFRD, COSME, Horizon 2020, EIF, EIB and possibly NPBs in one instrument;
- Two steps: a) securitisation of an existing/new portfolio and b) construction by the bank of a new portfolio;
- ERDF-EAFRD take 50% of the riskier tranche (Junior tranche);
- Bank would retain a material interest in the transaction (adequate portion of the Junior tranche approx. 50%) to help ensuring alignment of interest and good origination standards;
- EU resources together with EIF own resources guarantee the Mezzanine tranche
- EIB and other institutional investors invest in the Senior tranche.

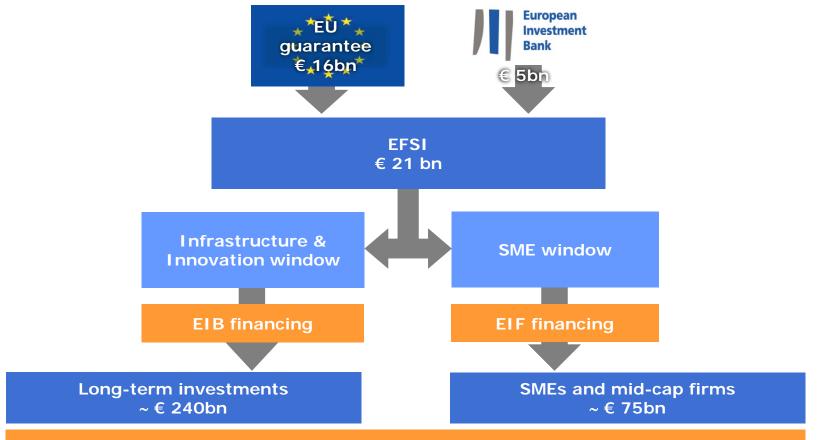
OPTION 2



Scheme to be replicated acrossmultiple financial institutions



European Fund for Strategic Investments



Total over 3 years: ~ € 315bn



EFSI SME Window

- 3 products already launched since July 2015:
 - guarantees supporting loans to SMEs with a higher-risk profile;
 - guarantees supporting loans to innovative and research-intensive companies of up to 499 staff;
 - EUR 2.5bn boost to "Risk Capital Resources", a facility investing in venture capital and equity funds.
- Further products to be launched in 2016-2017, often in partnership with national promotional banks, to support
 - equity financing, including technology transfer and social investment;
 - securitisation of SME loan portfolios and;
 - lending to innovative companies that lack collateral;
 - products for social enterprises and other target groups.



Use of Financial Instruments

	EU budget	Grants + Financial Instruments	Financial Instruments	EFSI
2007-2013	€976	€900**	€15	
2014-2020	€1,083	€1,000**	€31*	€16+5

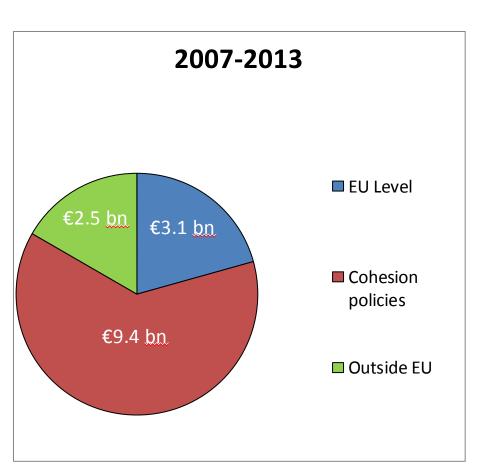
Data in bn, current prices

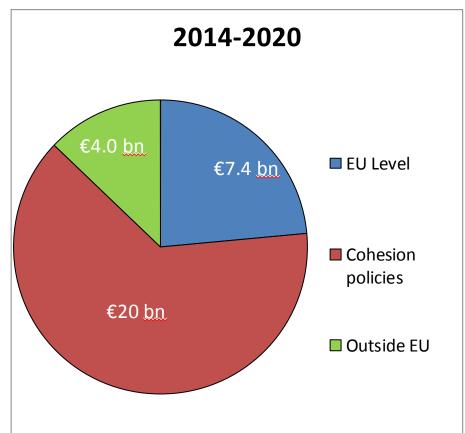
^{*} approximation

^{**} rough estimate, includes direct payments under the Common Agricultural Policy



Financial Instruments breakdown







EU Level Instruments by Sector and Type 2007-2013

	SMEs and small midcaps	Infrastructure and strategic sectors	
Debt	€944	€983	€1,926
Equity	€705	€456	€1,161
	€1,649	€1,439	€3,088



EU Level Instruments by Sector and Type 2014-2020

	SMEs and small midcaps	Infrastructure and strategic sectors	
Debt	€2,201	€4,117	€6,318
Equity	€1,006	€100.00	€1,106
	€3,207	€4,217	€7,424



Guarantees vs Securitisation

EU Level	Guarantees	Securitisation	
2007-2013	€941	€3	
2014-2020	€2,798	€4 - ?	
Regional/Cohe sion Funds	Guarantees	Securitisation	
2014-2020	€4,000*	0	
SME Initiative	Guarantees	Securitisation	
2014-2020	€1,079	€207	
EFSI SMEW	Guarantees	Securitisation	
2014-2020	€1,200*	€100*	



Thank you for your attention!

kestutis.juras@ec.europa.eu